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Planning Commission
(State Plans Division)

Yojana Bhavan, Sansad Marg
New Delhi-110001
Dated: 11.08.2011

A copy of the Summary Record of discussions of the Working Groups and Wrap-up meetings of Puducherry held on 26.07.2011 at Yojana Bhawan, New Delhi to finalise the sectoral outlays for Annual Plan 2011-12 of Puducherry is circulated.

Sujata Sharma
(Sujata Sharma)

Director SP-Puducherry

Encl: As above

Planning Commission

PMO

Principal Advisers
Advisers
JS (SP)
Head of Divisions

JS (Puducherry)
Ministry of Home Affairs
Joint Secretary (UT)
North Block, New Delhi

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- (iv) Resident Commissioner, Government of Puducherry, Puducherry House, New Delhi. 26112331(F)

Report of LG/CMs information - Hope DCM level meetings are minutes are not separately circulated.

11/8/11

Sujata Sharma
Sujata Sharma

**Planning Commission
(State Plan Division)**

Sub: Summary Record of the Wrap-up meeting held on 26th July, 2011 for finalization of sectoral Plan 2011-12 of Puducherry

The Working Groups and Wrap-up Meeting to discuss the proposals of Sectoral Outlays for the Annual Plan 2011-12 of Puducherry were held on 25th and 26th July, 2011 at Yojana Bhawan, New Delhi. The details and recommendations of the Working Group Meetings convened are given at Annexure-I and the list of participants of the Wrap-up meeting is given at Annexure- II. A copy of the scheme of financing is enclosed at Annexure- III.

Welcoming the delegation Member (AM) and said that Puducherry was rich in human and other resources and its achievement in medical education was also commendable. A vision plan for the next 10 years should be prepared by the UT with a road map which the UT would follow within this time-frame. Planning Commission could guide the UT to formulate policies and be a sounding board, given the varied expertise available in the Commission, and not merely determine the plan outlays. The inputs from the Planning Commission could be utilized in laying down the development policies.

Chief Secretary, Puducherry stated that a new Government has come into power and its response towards development was positive. The new Government realises the problem of resources since there is a limited scope of raising resources through levying taxes or user charges etc. An area which they will try to explore is promoting the manufacturing sector where Puducherry has faced stagnation over the years. But now the UT would encourage entrepreneurship in the UT. Puducherry is facing huge unemployment problem which also needs to be resolved. It would also try to promote the SEZs wherein some bottlenecks were being faced in taking it further. Though raising its own resources was an enormous problem, they were trying to identify the additional revenue resources in order to eventually become self dependent. He expressed satisfaction that the proposal of the UT has by and large been accepted by the Working Groups in Planning Commission.

Chief Secretary stated that till three years ago they were not availing benefits from the Centrally Sponsored Schemes (CSSs) when they faced a financial crunch they shifted their focus to CSSs, but the UT was slow in picking up. Though now they have made progress in implementing the schemes, unfortunately there was a difference between the estimated cost and the tendered cost and it is difficult to generate the state share. The gap has created problems in implementing the scheme.

Sectors where huge investments are required are: Education, Health, Roads and Bridges etc. The discussion took place around these sectors.

The UT official stated that under elementary education an amount of Rs. 406 cr. was proposed in 2011-12. Under elementary education, the UT was implementing the SSA scheme for which an additionality of Rs.2.5 crore was required. In addition they have upgraded primary schools into middle schools and middle schools into high schools, involving land acquisition, purchase of

furniture, salaries etc. The UT has constructed 250 classrooms in last one and a half years and achieved the target of providing class rooms for 40 students under SSA but under the RTE Act the Pupil-Teacher Ratio prescribed is 30:1, so additional class-rooms have to be constructed. To implement the RTE Act in the private schools the UT has to provide fees for 25% students belonging to the disadvantaged sections of the society.

Sr. Adviser intervened to say that the Budget of Puducherry for elementary education was lower than that of secondary education whereas for implementing the RTE there is a compulsion to maintain PTR of 30:1 and for providing additional classrooms, teacher training etc. elementary sector needs a larger share. It was clarified by the State official that many of the secondary schools in Puducherry were from Class I onwards so they included a component of primary education.

Health/WCD

As about 40-45% patients are coming from Tamil Nadu it was suggested that user charges should be levied upon them. But the State Government did not agree to the proposal. Almost all the health services including CT Scans, cardiogram, Angiography etc. are provided free of cost to the patients. About 22 lakh outpatients and 1 lakh in patients are receiving treatment every year. All the 11th Plan goals under IMR, MMR etc. have been achieved and patients are moving to secondary hospitals from the PHCs, therefore the expenditure was high in this sector. The representative from Planning Commission observed that some figures under NRHM did not reconcile with that provided by the Ministry of Health and this needs to be sorted out. Puducherry was also advised to levy user charges on the services provided to the patients.

Sr. Adviser commented on the high rate of diabetes in the state and desired to know the steps taken by the UT to overcome this problem.

The Secretary (Health) admitted that the incidence of diabetes in Puducherry was high about 11% among the +40 age group. It was mentioned by the representative of the State Government that community medical colleges will conduct the survey to identify the exact number of diabetics and hypertension and data base would be created in the UT. Even at PHCs diabetes clinic is run every two weeks and treatment is provided to the patients and insulin is given. But a resurvey will be conducted to screen the whole population.

Sr. Adviser also desired to know the reasons why the child sex ratio has declined, though marginally. She also wanted to know the figures of malnutrition among women and children.

It was informed by the UT representative that malnutrition of grade 3 and 4 did not exist in Puducherry and there was not much problem of malnutrition. In fact 35% children were overweight.

Member suggested that since the quality of medical services was good in Puducherry and they were provided free of charge, people were coming from the neighboring states to avail the benefits. But the UT should try to impose user charges upon the outsiders.

Financial Resources

Member desired to know about the low achievement of plan outlays during the 11th plan period. The Chief Secretary clarified that the UT was required to borrow Rs. 1000 crore out of the total Plan size of 2,500 crore. They could

actually borrow only Rs. 250 crore. The UT did not have a problem with market borrowings for financing the main Plan. They could also manage some market borrowings but already dead stock for the UT was very high, almost exceeding the limits prescribed for the states for which they have to seek permission of the Finance Ministry and this process was very time consuming. They could not avail the loan component because agencies like NABARD put a cap on the project oriented lending. The mode of payment of loan was reimbursement for which the own resources of the UT have to be generated and utilized. By the time the UT went for reimbursement the financial year was over. So, there were procedural problems associated with raising the finances.

Roads and Bridges

It was informed by the UT that around Rs.280 cr was proposed in 2011-12 for this sector. Last year 110 cr had been spent. In the UT out of 600 km. roads 45 km were National Highways and the rest other 550 kms has to be maintained by the UT. State highways were 50 kms and others were internal roads managed by the local administration. Last year Rs.68 cr. was availed from NABARD for improving the rural roads. The UT has completed some bridges also which were damaged in Tsunami. So far they did not have any flyovers in Puducherry but for decongestion of traffic they have proposed to construct flyovers at two major junctions this year. Traffic census has been conducted around Anna Salai and it was proposed to construct a by-pass in that area for which around 40 cr. is proposed. Apart from that 2 important crossings were also proposed to be constructed.

Power

Power supply was comfortable in Puducherry. The UT has to maintain/upgrade the present infrastructure and also bring reforms in this sector. In the transmission sector they have to provide two 230 KV sub-stations at Pondicherry and Karaikal and three 110 KV sub-stations. For power sector reforms they have to bring APDRP scheme into operation. All activities for availing funds under APDRP have been initiated. For tariff revision, JERC has come to the rescue since a lot of hidden subsidies were being provided to the consumers till recently, but now the Government has decided to set up a revolving fund and the department has to rotate the fund through collection. Government has decided that no funds would be provided for power purchase and its own fund should be used for this purpose. This sector may break even next year.

Urban Development

The UT officers informed that they have undertaken to set up sewerage facilities for Puducherry since only 25% of the population was covered by sewerage facility. The scheme has been approved under JNNURM for Rs. 203 cr but the cost has gone up to Rs. 260 crore. Puducherry has to arrange its share of Rs. 100 cr. for which the work was in progress 50% work has been achieved and 2nd instalment would be availed. 8 projects have been cleared under JNNURM of which 4 were in housing sector and 4 in UIG. The project started

in 2005 and would be finished in 2012. But Puducherry entered the scheme in 2007 only that is why it was lagging in implementation. They managed to get major projects like sewerage, solid waste management, water supply, purchase of buses etc. Three decentralized treatment plants will be constructed for which they need 2nd installment. For solid waste management an SPV has been created, but the unsuccessful bidder has gone to the court and the verdict is awaited. Yanam water supply is an augmentation project. All these projects are linked with reforms. At State level, out of 9 reforms, the State Government has achieved only 2 reforms i.e. Stamp Duty rationalization to 5% and Repeal of ULCRA. Other crucial reforms are yet to be achieved. At ULB level, out of 7 reforms, only 2 reforms i.e. Property Tax (85% coverage) and Internal Earmarking of Funds for services to Urban Poor have been achieved. At optional level reforms, only 3 reforms out of 10 reforms have been achieved by the state so far. It was observed that the UT was slow in the implementation of reforms.

Rural Development

It was informed that the UT Government had proposed Rs. 64 crore under the RD sector for Annual Plan 2011-12. Out of this, the major portion was proposed for MLALAD scheme. Re. 1 crore each was being given to 33 MLAs and Rs. 10 lakh each was also being given to 98 councillors.

Sr. Adviser (SP-Puducherry) pointed out that there were only 100 Anganwadis in Government sector and that Anganwadis could be constructed with the help of funds under MLALAD scheme.

Director, RD, Planning Commission said that the UT's performance was poor under IAY where against the target of 1,218 houses, the Puducherry Government was not able to complete more than 48 houses. The official from State Government replied that they had been operating Perunthalaivar Kamarajar Housing scheme, a parallel scheme to the IAY, under which a higher amount of housing subsidy is provided. Therefore, this scheme was preferred by the people over IAY. He further informed that the UT was able to complete about 37,000 houses under that scheme till date.

Sr. Adviser (SP-Puducherry) expressed concern over the fact that under MGNREGA Scheme, the actual implementation was very slow. Against the 667 works undertaken, only 1 work had been completed by the UT. She also said that the utilization of funds under MGNREGS was very low. The Official from the UT Government replied that they had completed about 600 works under MGNREGA, but same were not being reflected by the MIS of MGNREGA Scheme. Over the matter of utilization of funds, he informed that the UT had utilized about 62% of the funds allotted under the scheme. He further said that the shortfall in the utilisation of funds was mainly because of the delay in the release of funds.

Director (RD), Planning Commission added that the social audit was yet to be undertaken for MGNREGA by the UT. The official from the UT Government replied that the social audit is taken up at the PRI level and the term of old

Panchayat was over. He assured that the UT Government would tie up with the new elected Panchayat to carry out the social audit.

The official from Government of Puducherry informed that Puducherry Government was facing problems in meeting the committed liabilities of the UT from the non plan funds, and therefore, was not able to mobilize higher resources for plan funds. He informed that about 3/4th of the total resources mobilized by the UT were being diverted to non plan expenditure and therefore limited resources were available under the plan funds. He said that the procedure for raising the funds from HUDCO, NABARD, was causing the delay in the implementation of the projects.

UT was informed by the Director (SP-Puducherry) that in their proposal for the Annual Plan 2011-12, Rs. 445 was proposed to be financed through One time ACA which did not appear feasible. However, the exact resource pattern would be spelt out by the FR division.

Member thanked the delegation of Puducherry for a very useful interaction.

The meeting came to an end with a vote of thanks to the chair.

Annexure: I**I. Water Resources Division**

The Working Group meeting regarding "Water Supply and Sanitation - Rural & Urban" proposals for Annual Plan 2011-12 of Puducherry was held under the Chairmanship of Shri M.S. Agrawal, Adviser (WR) on 25th July, 2011 at 10.30 AM. It was attended by Shri S.B. Deepak Kumar, Secretary (Housing); Shri S. Manohar, Chief Engineer, Public Works Department (PWD); Shri Balasubramanian, Director, Local Administration Department from UT Administration of Puducherry and Smt. Vandana Sharma, Senior Research Officer (WR) from Planning Commission.

The UT Administration of Puducherry has proposed the outlay for Annual Plan 2011-12 for "Water Supply and Sanitation - Rural & Urban" as under. The outlays recommended by the Working Group are shown against each Head.

(Rs. in Crores)

Heads	AP 2011-12		
	Proposed Outlay	Outlay proposed by UT of Puducherry before Working Group	Recommended by Working Group
Public Works Department			
1. Rural Water Supply	11.20	11.20	11.20
2. Urban Water Supply	44.00	81.29	81.29
3. Urban Sewerage	0.80	0.80	0.80
4. Negotiated Loan	88.87	88.87	88.87
Sub-total	144.87	182.16	182.16
Local Administration			
1 Panchayat Rural Water Supply	1.00	1.00	1.00
2. Public Health and Rural Sanitation	1.20	5.00	5.00
3. Negotiated Loan	60.00	60.00	0.00
Sub-total	62.20	66.00	6.00
Grand Total	207.07	248.16	188.16

Important Issues discussed and Recommendations

The important issues discussed during the meeting and the recommendations made by the Working Group are as follows:

A. Public Works Department**Rural and Urban Water Supply**

1. There are total 248 numbers of habitations in the UT and 100% population in all the habitations has been covered by water supply facility at the rate of 70 lpcd. The increase in rural population will increase the water demand.

2. The UT of Puducherry is providing potable water supply to all the villages and the towns. Puducherry region relies totally on ground water source. Karaikal, Mahe and Yanam regions depend both on surface water and ground water.
3. Under the Urban Water Supply, every urban population receives 135 litre of purified water per head per day. In the Puducherry region, the urban and sub urban areas of Puducherry has been divided into 9 Zones. Out of 9 Zones, 7 Zones have been provided adequate safe drinking water supply. In the 2 Zones i.e. Zones III and VI, works are yet to be completed. In order to augment the Mahe Water Supply System, Mahe Anjarakandy Water Supply System had been taken up and completed at a cost of Rs.15.20 crore. In order to augment water supply to the Yanam region, it has been proposed to construct a reservoir to receive water from the State of Andhra Pradesh. With the help of river water from the State of Andhra Pradesh, the drinking water to the people of Yanam will be fulfilled.
4. In the year 2011-12, Government of Puducherry have proposed to take up a special project namely 'Renewing of Drinking Water Supply line in the town limits of Puducherry' at an estimated cost of Rs.70 crore. The scheme has been proposed under HUDCO loan. UT of Puducherry mobilize more funds under grant/loan components to continue and complete the ongoing /sanctioned schemes under urban water supply. In Yanam region, augmentation of water supply scheme was taken up under UIDSSMT scheme for which State Share to the tune of Rs.15 crore is required.
5. The outlay earmarked for Rural Water Supply for AP 2011-12 is Rs.11.20 crore.
6. The outlay earmarked for Urban Water Supply for AP 2011-12 is Rs.44.00 crore only, which is recommended to be enhanced to Rs.81.29 crore to carryout the proposed works during 2011-12.

Urban Sewerage

7. At present, 25% urban area has been covered with sewerage network. For rest of the area, sewerage scheme with 3 numbers of Sewage Treatment Plants (17 mld capacity each) have already been taken up under JNNURM. The State share for carrying out the Sewerage Scheme in Puducherry urban limits has increased from Rs.40 crore to Rs.100 crore due to escalation. Therefore, UT of Puducherry mobilize more funds under grant/loan components to continue and complete the ongoing /sanctioned schemes under urban sanitation.

8. The outlay earmarked for Urban Sewerage for AP 2011-12 is Rs.0.80 crore only and the negotiated loan of Rs.88.87 crore has been proposed during AP 2011-12 to carryout the proposed sewerage works during AP 2011-12.

B. Local Administration Department

Rural Water Supply

The Rural Water Supply Schemes in Puducherry are being operated and maintained by Gram Panchayats. Some of the very old pipelines are required to be relaid. An amount of Rs.1.00 crore has been earmarked for operation and maintenance of rural water supply schemes during AP 2011-12.

Rural Sanitation

1. The status of rural sanitation, which is being implemented by Local Administration Department in the UT, is as under:

(Number of Units)

Sl. No.	Particulars	Total Target	Cumulative Physical Progress upto March 2011	%age Coverage	Target for AP 2011-12
1	IHHL (BPL)	18000	2268	12.60	15732
2	School Toilets	26	0	0	26
3	Anganwadi Toilets	16	16	100	-

2. The UT has constructed only 12.6 % of IHHLs upto March, 2011. UT has the target to construct all the remaining IHHLs during AP 2011-12 for which an additional funds of Rs.3.80 crore will be required.
3. The toilets in all the Anganwadis in the UT have been constructed and the target has been fixed to construct toilets in all the remaining schools during AP 2011-12. Thus, the UT has planned to achieve "Total Sanitation" by the end of March, 2012.
4. The outlay earmarked for Rural Sanitation for AP 2011-12 is only Rs.1.20 crore, which is recommended to be enhanced to Rs.5.00 crore to complete the targets during AP 2011-12.
5. An amount of Rs.60.00 crore has been proposed against negotiated loan under Local Administration. Proper justification including the details of the works such as, lengths of pipe lines to be relaid, number of schemes, their costs etc. could not be furnished during the discussions. Therefore, the amount of Rs.60.00 crore against negotiated loan is not recommended by the Working Group.

The Working Group recommended the total outlay of Rs.188.16 crore against the budget allocation of Rs.207.07 crore for Water Supply and Sanitation - Rural & Urban as given in the Table on Page 1 of these Minutes.

II. Health

Working Group discussions for the Annual Plan 2011-12 for Health & Family Welfare sector for the Union Territory of Puducherry was held on 25.7.2011 under the Chairmanship of Shri S.M. Mahajan, Adviser (Health). Smt. Arundhati Singh, Director (Health) was also present. The meeting was attended by Shri Rajiv Yaduvanshi, Secretary (Health), and Dr. Dilip Kumar Baliga, Director (Health & Family Welfare), from Government of Puducherry.

The meeting was initiated through a review of demographic, socio-economic & health profile of the Union Territory. Following points were highlighted during the course of the discussion:-

1. The UT had significantly higher decadal population growth rate during 2001-2011 as against the downward trend at national level and most of the States/UTs during the same period. The representative from UT attributed this to the tremendous influx of population from neighbouring states like Tamil Nadu, Andhra Pradesh etc. in view of provision of free services under sectors like health, education etc. The latest health and demographic indicators of the UT are better than the corresponding national averages. However, Child Sex Ratio (0-6 yrs) has shown a slight decline of 2 points over the decade 2001 to 2011. For close monitoring the Child Sex Ratio, the UT has withdrawn the permission to undergo ultrasound in the 2nd trimester of the pregnancy for the women and allowed to undergo the procedure upto 12th week of the pregnancy. Only the secondary healthcare facilities like JIPMER, Mother and Child Hospital have been allowed to conduct ultrasound - beyond 12 weeks of pregnancy to detect congenital anomalies, if any.
2. Regarding other vital health indicators, as per UT's own assessment, it reports 1.6 for total fertility rate for the year 2010 and the MMR stands at 57. Further, as per UT's estimates, Infant Mortality Rate has reached to a level of 13 (22 as per SRS 2009), as such nearly achieved the 11th Plan goal of IMR of 14. The institutional deliveries in the UT is in the range of 99% and majority of these deliveries are taking place in the secondary healthcare facilities like JIPMER, Mother and Child Hospital and CHCs.
3. The UT is having 81 Sub Centres, 39 PHCs and 4 CHCs in place, already meeting the health infrastructure requirement. Under health human resource, the UT has been able to fill up the vacant posts of health assistants, nurses and pharmacists and multi-purpose worker (Males). The UT is having a shortfall of 7 specialists against the requirement of 12 at the CHCs. The 5 posts of Specialists in position have been filled on contractual

basis. At present, all the Sub Centres in the UT have 2 ANMs and 1 Health Assistant (Male) in position. To address the shortages in health human resource, the old recruitment rules are being revised.

4. Under National Rural Health Mission, 32 Primary Health Centres are functioning with 3 Staff Nurses on 24x7 basis providing services for deliveries, attending emergency/trauma cases etc. All the PHCs in the UT have been equipped with some form of referral transport. Mobile Medical Units operated by the State Government with some basic diagnostic services are functioning in all the 4 districts of the UT. 108 services under NRHM is being operationalised in the UT. 9 vehicles have been purchased for this purpose in 2010-11 which would be run by Indian Red Cross Society.
5. To address to the issues of Anaemia and malnutrition in the UT, adolescent clinics are being run in all the Primary Health Centres with main thrust on menstrual hygiene, adolescent girl anaemia and malnutrition. The NRHM is providing 35% financial support for these clinics.
6. The situation of immunization in the UT was discussed. As per district level household survey, the percentage of children 12-23 months fully immunized stood at 84% in 2007-08. The UT is planning to take up a survey on immunization to review the present immunization scenario.
7. To address to the non-communicable diseases in the UT, it is compiling a database on the incidences and prevalence of hypertension, diabetes in the private sector institutions, to be gradually expanded in the government sector, educational institutions etc. for devising a remedial mechanism. The UT has sought financial support from the Ministry of Health and Family Welfare in this regard.
8. Further, Food & Drugs Administration is now being shifted from Directorate of Health Services to a new department of Drug Control and Food Safety Offices.
9. The UT is implementing a Community Health Insurance Scheme to give insurance coverage to the BPL families for tertiary and secondary healthcare services with the annual premium of Rs. 1050 borne by the UT. The scheme at present implemented in Karaikal is to be extended to Yanam and Mahe during the current financial year.
10. The erstwhile 330 bedded General Maternity Hospital is now being shifted to the newly constructed 700 bedded Women and Children Hospital. It is proposed to recruit 800 medical personnel and also procure equipment for the hospital. The basic services of the hospital like laundry, maintenance, security, diet etc are planned to be outsourced.

Annual Plan 2011-12:

Subsequently, the detailed proposals of the Annual Plan 2011-12, for Medical and Public Health Sector of Puducherry was discussed. Following are the major components of the proposal :-

1. The revised outlay for medical and public health sector for 2010-11 was Rs. 154.14 crore. The UT has proposed an amount of Rs. 283.68 crore for 2011-12, an increase of nearly 84% over the revised outlay of 2010-11.
2. The proposed outlay for 2011-12 includes an amount of Rs. 130 crore as committed liability on account of construction activities, salary component and procurement of equipment/medicines. A provision of Rs. 20 crore has been kept as loan for development of infrastructure facilities, which is to be handed over to PWD for construction work.
3. The UT has kept a provision of Rs. 2.75 crore as 15% matching state share under NRHM in the Annual Plan 2011-12 Proposal.
4. Higher allocation for 2011-12 have been proposed for the schemes of Mahatma Gandhi Dental College & Hospital, Improvements to Food and Drugs Administration, Improvements to Women & Children Hospital, setting up of Government Medical College etc. Salary of the staff and procurement of equipments and medicines form the major items for hike in allocation. While the construction of Government Medical College is going on, admission of the second batch of medical students is also underway.

Observations/Recommendations of the Working Group

- In view of the comparatively good health profile in terms of all important health indicators and also nutritional status, Working Group felt that the Union Territory deserves full appreciation for the efforts made in the health care delivery system.
- The UT was advised to explore the possibility of inclusion of user charges in some form for providing secondary and tertiary healthcare services to the people, which is at present available free of cost.
- In view of wide variations observed, the UT was also advised to take up the issue of reconciling the figures of health infrastructure, human resource and expenditure under National Rural Health Mission with the Ministry of Health and Family Welfare.
- While lot of emphasis is being made to increase the health spending by Centre as well as States so as to have health spending to the level of 2% of GDP by 2011-12, States need to increase overall plan allocation under health. The UT has proposed an increase of 84% for the year 2011-12 over the revised outlays for the year 2010-11. Working Group strongly supports the increase.

III. Tourism & Culture

The Working Group meeting regarding "Tourism & Culture" was held under the Chairmanship of Shri Shiv Singh Meena, Deputy Adviser (Tourism & Culture) on 25th July, 2011 at 10.30 AM. It was attended by Shri A.S. Sivakumar, Director (Tourism & Culture), Government of Puducherry.

The Government of Puducherry has proposed the outlay for Annual Plan 2011-12 for "Tourism & Culture" as under. The outlays recommended by the Working Group are shown against each sub-head.

(Rs. in Lakh)

Major Heads/ Minor Heads of Development	Annual Plan 2011-12	
	Proposed	Recommended by Working Group
Tourism	6170.00	6170.00
Culture	910.00	910.00

The Working Group discussed on the various issues of Tourism & Culture in the Union Territory of Puducherry.

On the basis of discussion, the Working Group has recommended the proposed outlays of Rs. 6170.00 lakh for Tourism and Rs. 910.00 lakh for Culture.

IV. Housing & Urban Affairs

The Working Group meeting to discuss Annual Plan 2011-12 proposals of Puducherry was held on 25th July 2011 under the Chairpersonship of Ms. Nairi Jayaseelan, Senior Adviser (HUA). Shri N.K.Santoshi, & Shri Rakesh Ranjan Director, Planning Commission was also present.

The Union Territory of Puducherry was represented by Shri K. R. Meena, Secretary (LAD), Shri S. B. Deepak Kumar, Secretary (Housing), Shri G. Durai Raj, Chief Town Planner and Shri A. Balasubramaniam, Director (LAD).

Status of JNNURM: The Seven year allocation for the Mission period is Rs. 323 crore. So far, the progress under JNNURM is as under:

(Rs. in crores)

Components	No of Projects	Approved Cost	JNNURM ACA Released
UIG	2	253.06	50.61
BSUP	3	135.98	22.92
IHSDP	1	17.03	2.74
UIDSSMT	1	39.18	15.67
Total	7	445.25	91.94

Under UIG, for STP work is in progress at various places. Progress is not satisfactory as 90 % of the work relating to laying down of stoneware pipe is still pending. The Officials are advised to speed-up the work. Further, the Officials informed that for solid waste management work, SPV has been formed and preliminary survey work has been completed but due to a writ petition, processing activities has not yet started.

Out of 40 non A/c busses, Puducherry Road Transport Corporation has procured 26 buses and running on the roads. Remaining 14 buses are yet to be procured.

Under UIDSSMT, it is observed that the progress of the water supply project at Yanam is very slow. Work for laying the pipeline for 22 km has been completed and laying of pipe line of 43 km is yet to be completed.

Under BSUP, out of 2964 approved dwelling units, 269 dwelling units have been completed so far and work in the remaining units are at various stages. Officials are advised to complete the work by 2011-12. Under IHSDP, 432 dwelling units were sanctioned. It is observed that progress under IHSDP is very slow as out of 12 blocks, work in 10 blocks is yet to be commenced and the progress in the remaining 2 blocks is at initially stage.

Reforms Progress: Working Group observed that no significant efforts have been made by the UT to achieve the reforms resulting in non-release of their second installment in most of the projects. It was suggested that as per M/o Urban Development guidelines, for release of second and subsequent installments, 70% complex mandatory reforms may be achieved by UT. At state level, out of 7 reforms, 2 reforms are yet to be completed and at ULB level, out of 6 mandatory reforms, 4 are yet to be achieved by the UT. Out of 10 optional reforms, 5 are still pending.

It was also informed that an allocation has already been made by the M/o Home Affairs to the UT Government based on their video conferencing. However, the progress has been reviewed for the flagship programmes.

Recommendations: Working Group recommended an outlay of Rs. 198.41 crore for Urban Development for the Annual Plan 2011-12, which includes an outlay of Rs. 143.29 cr for JNNURM projects and Rs. 16.00 crore for municipalities.

V. C&I

1. Out of the total outlay of Rs.3000.00 crore for the UT for AP 2011-12, Government of Puducherry has proposed an outlay of Rs.2.32 crore (0.07 %) for Information Technology & E-Governance.

2. The 11th Plan Approved outlay, and the year wise approved outlay and the actual expenditure in IT sector are given in Table below:

Details of outlay and expenditure of IT sector

(Rs. in lakh)

Sl. No.	Items	Eleventh Plan 2007-12 Approved Outlay	AP 2007-08 Agreed outlay	AP 2007-08 Actual Expenditure	AP 2008-09 Agreed outlay	AP 2008-09 Actual Expenditure
1.	2.	3.	4.	5.	6.	7.
1	Introduction of e-gov.	966.02		67.60		483.43
2	Conduct of computer training to Govt. officials	200.00		2.19		1.56
3	Strengthening of Directorate of IT	5045.00				
4	Introduction of e-Governance G2G	1097.00				
5	e-Knowledge Centre	3084.00				
6	e-Services to Citizens	59.00				
7	Setting up of Land Bank for ITES and Provision for subsidies for PPP	4969.00				
	Sub-total	15420.02		69.79		484.99
	Computerisation in Chief Secretariat	-		9.93		10.00
	Total	15420.02		79.72	500.00	494.99

Details of outlay and expenditure of IT sector - contd.

(Rs. in lakh)

Sl. No.	Items	AP 2009-10 Agreed Outlay	AP 2009-10 Actual Expenditure	AP 2010-11 Agreed Outlay	AP 2010-11 RE	AP 2011-12 Proposed outlay
1.	2.	8.	9.	10.	11.	12.
1	Introduction of e-gov.	495.68	499.85	198.00	198.00	200.00
2	Conduct of computer training to Govt. officials	0.80	0.40	2.00	2.00	2.40
3	Strengthening of Directorate of IT					
4	Introduction of e-Governance G2G					
5	e-Knowledge Centre					
6	e-Services to Citizens					
7	Setting up of Land Bank for ITES and Provision for subsidies for PPP					
	Sub-total	496.48	500.25	200.00	200.00	202.40
	Computerisation in Chief Secretariat	12.20	13.99	30.00	35.00	30.00
	Total	508.68	514.24	230.00	235.00	232.40

3. A brief description of the activities under the above mentioned schemes is given as follows:

i) Directorate of Information Technology is implementing the following projects under NeGP:

- Puducherry State Wide Area Network (PSWAN): PSWAN is operational and connects all Government offices through computer so that they can communicate with each other and share applications. The bandwidth charges of Rs.87.00 lakh (per annum) is paid to BSNL for both vertical and horizontal (100) locations taken up in the first phase.
- State Data Centre: will house server farm to host all applications and to store data in a secured way. An amount of Rs.325 lakh was paid to Data Centre Operator. 40% of the CAPEX i.e. Rs.295 lakh has to be paid on Final Acceptance Test. Operational cost of Rs.59 lakh has been spent. In order to accommodate more applications as well as UID data, the storage capacity has to be increased from 10 TB to 80 TB and the staging environment which is not available currently has to be created.
- Common Service Centre: Service delivery points through which the citizens can avail various services.
- The consultancy charges of Rs.20.45 lakh for the implementation of State Service Delivery Gateway / State Portal project was paid. The implementation is in progress. STQC has already been engaged for testing. Mobilisation advance of Rs.55 lakh has to be paid to the implementing agency.
- E-District: is planned in Puducherry District as pilot to cover ten services under District Administration.
- State Service Delivery Gateway & State Portal: 37 services pertaining to 15 departments have been taken up. Around 110 manual application forms have been converted into e-forms through which the citizens can apply on line.

ii) Some of the other achievements and proposals in IT sector as given by the Government of Puducherry are as follows:

Achievements during 2009-10:

- Connectivity for additional horizontal locations established.
- Selection process for System Integrator for SDC was completed.
- Road Map for Capacity Building and e-Governance was implemented
- RFP for SSDG and State Portal was prepared and floated after the approval of MCIT, New Delhi.
- 66 Nos. of locations for CSC were identified
- 60 officials to be trained in Office Automation.

Likely Achievements during 2010-11:

- PSWAN – Number of horizontal locations will be increased.
- Setting up of SDC
- Implementation of CSC
- A 3 years Capacity Building project will be implemented
- Implementation of State Mission Mode Projects
- Implementing e-District pilot project in Puducherry
- State Service Delivery Gateway and State Portal
- Development of IT Park

Proposed targets for 2011-12:

- PSWAN – Number of horizontal locations will be increased
- Implementing e-District pilot project in Puducherry
- Implementation of State MMPs
- Capacity Building
- State Service Delivery Gateway and State Portal
- Development of IT Park
- Training

4. As per DIT, the status of various schemes under NeGP is as follows:

- i) SWAN: Implemented. Total project cost: Rs.10.09 crore. DIT share: Rs.7.24 crore
- ii) CSC: All 44 CSCs are rolled out. Approved project outlay as per 1:6 norm (DIT+ACA) is 0.7 crore.
- iii) SDC: Contract awarded / MSA signed with the selected bidder. Total project outlay: Rs.29.69 crore, DIT share: Rs.10.28 crore.

5. An outlay of Rs.2.32 crore, as suggested by the UT Government may be supported by Planning Commission for Information Technology sector for AP 2011-12 for Puducherry. DIT proposed an ACA of Rs.6.40 crore for various schemes (as shown in the Table 2 below) under NeGP for AP 2011-12.

6. As per DIT, the year wise details of ACA provided for various schemes under NeGP in the UT are given in Table below:

(Rs. in lakh)

S.No.	Scheme	2004-05 Actual Exp.	2005-06 Actual Exp.	2006-07 Actual Exp.	2007-08 Actual Exp.
1	State Wide Area Network (SWAN)	0.00	0.00	0.00	0.00
2	Common Service Centre (CSC)	0.00	0.00	0.00	0.00
3	State Data Centre (SDC)	0.00	0.00	0.00	0.00
4	Capacity Building	0.00	0.00	0.00	0.00
	Total	0.00	0.00	0.00	0.00

S.No.	Scheme	2008-09 Actual Exp.	2009-10 Actual Exp.	2010-11 BE	2011-12 Proposed ACA
1	State Wide Area Network (SWAN)	0.00	0.00	75.00	100.00
2	Common Service Centre (CSC)	0.00	0.00	75.50	240.00
3	State Data Centre (SDC)	0.00	0.00	260.00	300.00
4	Capacity Building	0.00	0.00	0.00	0.00
	Total	0.00	0.00	410.50	640.00

7. The details of Grant provided by DIT for the above mentioned schemes are given in Table below:

Table : Details of DIT Grant-in-Aid approved and released so far
(as on 8th January 2010)

(Rs. in crore)			
S.No.	Scheme	Approved DIT Grant-in-Aid	DIT release so far
1	SWAN	7.24	4.45
2	CSC	0.35	0.045
3	SDC	10.28	2.64
4	Capacity Building	1.824	1.824
	Total	19.69	8.96

8. As suggested by Planning Commission, 2 to 3 per cent of the total outlay may be earmarked by the UT Government for the IT activities. The UT Government needs to work out a comprehensive and concrete action plan for ensuring the implementation of the Planning Commission's guidelines related to IT sector in letter and spirit. Hon'ble Chief Minister of Rajasthan announced in the Rajasthan State Budget 2009-10 that all Government Departments are to earmark 3 per cent of their Plan Budget for e-Governance initiatives. The initiative taken by the Rajasthan Government deserves to be appreciated as it is the first State in the country to initiate such process and it is recommended that all other States also need to follow similarly.
9. The UT Government has been informed to consolidate the IT requirements across various Departments both in terms of computerization as well as networking and training facilities and implementing it through a centralized IT department.
10. The UT Government needs to refer to the communication dated 20th September, 2005 from the Joint Secretary (SP), Planning Commission, New Delhi to the Planning Secretaries of all States/ UTs, in which a new set of formats were proposed for furnishing the details of Annual Plan. In the new format, the Major Head "Communications" was removed and under the Major Head "Science, Technology & Environment" a Minor Head "Information Technology & E-Governance" was included. The UT Government may furnish under this Head the physical and financial

information relating to the schemes namely State Wide Area Network (SWAN), Common Service Centres (CSCs), State Data Centre (SDC), Capacity Building, Other Mission Mode Projects, if any, under National e-Governance Plan (NeGP), Computerization of Municipalities; Land Records; Agriculture; Education; and any other schemes related to the IT sector.

11. The UT Government has been requested to provide the estimates, if any, of the expected investment to be mobilized privately in the ICT infrastructure through Public Private Partnership (PPP).
12. The UT Government needs to bring out clearly the physical outcomes in IT sector and cross referencing be done with the relevant Monitorable Targets in 11th Plan.
13. The UT Government needs to provide latest developments, other than the above, in IT sector.
14. The UT Government has been informed that a suitable e-governance plan for the UT may be sketched and implemented and also re-engineering of the present processes for weeding out obsolete processes and procedures must be undertaken for implementing any e-governance project.
15. The UT Government needs to ensure that the budgetary allocations are spent prudently so that there are no duplications in all the aspects of proposed works relating to SWAN, LAN and other IT related works.
16. The physical and financial status of the schemes namely i) State Wide Area Network (SWAN), Common Service Centres (CSCs), State Data Center (SDC), and Capacity Building under National e-Governance Plan (NeGP) may be provided by the UT in the format given below. The UT Government needs to monitor the project implementation on a continuous basis so that the deadlines are met.
17. In the financial status, the amounts received through ACA and Grant-in-aid from DIT, and expenditure made need to be clearly given.

Information to be provided by the UT Government in respect of physical and financial progress of various schemes under NeGP

Physical progress

S.No.	Scheme	Number/ Description
SWAN		
1	Number of districts	
2	Number of blocks	
3	Number of districts covered	
4	Number of blocks covered	
5	Number of POPs energized and made operational	
6	Bandwidth provided	
7	Bandwidth being utilized	
8	Number of POPs where Wireless Masts	

	established for last-mile connectivity	
9	Total number of locations which are provided horizontal connectivity from POPs	
CSC		
9	Number of CSCs	
10	Number of CSCs established	
11	Mode of connectivity	
12	Bandwidth provided	
13	Bandwidth being utilized	
SDC		
14	Status of SDC	
Capacity Building		
15	Number of trainings conducted	
16	Number of beneficiaries	
17	Topics covered	
18	Methodologies used for training	

Financial progress

1. 11th Plan outlay and year wise approved outlay and expenditure details for IT sector in the UT.
2. Year wise details of ACA and Grant-in-Aid received and expenditure made in respect the schemes under NeGP.

Additional information, if any, related to physical and financial progress of IT & e-Governance sector in the UT need also to be mentioned.

MLP Division

The meeting of the Working Group to discuss the schemes relating to Decentralized Planning and Panchayati Raj was held today (25.07.2011). The participants from the state sector were-- Shri K.R.Meena, Secretary, Local Administration Department, Shri A.Balasubramaniam, Director, Local Administration Department, and from Planning Commission -Shri S.P.Chouhan, Adviser(MLP), Dr. Indu Patnaik, Joint Adviser (MLP), Shri Avinash Chander, Consultant(MLP)

Director, Local Administration Department, Government of Puducherry informed that there are four districts in Pudducherry. He further informed that District Plans in respect of these districts are not being prepared as the DPCs could not be constituted since the elections for the local bodies in these districts could not be held. He conveyed that District Plans for the districts will be prepared as soon as the elections are held and DPCs are constituted.

Director, Local Administration Department, Government of Puducherry informed that they have proposed an outlay of Rs.68.80 crore for 2011-12 for the activities relating to Community Development and Panchayats. The activities proposed to be taken up with the proposed outlay include the following:

- (i) Repair of Panchayat buildings (Rs.3.21 crore),
- (ii) Development of special roads to connect places of religious importance (Rs.0.11 crore),
- (iii) Development of burial grounds(Rs.1.50 crore),
- (iv) Grant of Rs.10 lakh to each village for attending to emergent works(Rs.1.30 crore)
- (v) Grant to needy Community Panchayats(Rs.1.60 crore)
- (vi) Funds to Councillors (Rs. one lakh to each Councillor) (Rs.0.98 crore)
- (vii) Negotiated Loans from NABARD for link roads (Rs.2.00 crore)
- (viii) Vital Statistics Cell Panchayati Raj(Rs. 0.17 crore)
- (ix) MLA fund + financial assistance to four Community Panchayats(Rs. 46.00 crore)
- (x) Outlay for Community Development as part of Rural Development(Rs.0.93 crore)
- (xi) Payment of salaries to staff of Panchayats(Rs.1.00 crore)

Adviser (MLP) suggested that the outlay for payment of salaries should be transferred to Non-Plan side from the Twelfth Five Year Plan.

The representative of UT Government informed that there is a gap of Rs.72 crore per year in meeting the expenditure of local bodies for which they approached the Central Finance Commission and that they were informed by the Ministry of Finance that Puducherry is a Union Territory and is not eligible to access funds from the Central Finance Commission. The issue raised by the UT Government was appreciated in view of the importance of the local bodies. It was emphasized in the meeting that the gap in funding the expenditure of local bodies must be taken care of and the UT Government should approach the Ministry of Home Affairs to provide full provision required to meet the expenditure of local bodies in the plan provisions for the Annual Plan 2011-12 of Puducherry.

Annexure-II

List of participants in the Wrap-up meeting of Annual Plan 2011-12 of Puducherry held on 25.07.2011 at 3.00 P.M. in Room No. 122, Yojana Bhawan, New Delhi

PLANNING COMMISSION		
S.No.	Name	Designation
1	Shri Arun Maira	Member
2	Ms. Vandana Kumari Jena	Sr. Adviser (SP-Puducherry, WCD)
3	Shri A. Jacob	Joint Adviser (Power)
4	Ms. Sujata Sharma	Director (SP - Puducherry)
5	Shri S.P. Rawal	Director (RD)
6	Shri A.J. Banga	Director (RD)
7	Ms. Arundhati Singh	Director (Health)
8	Shri O. P. Shemar	Director (VSE)
9	Shri Prem Singh	Dy. Adviser (HRD)
10	Dr. Ramanand	SRO (Agriculture)
11	Shri S. Aggarwal	SRO (SJ & SW)
12	Shri Gagan Pahwa	YP (SP - Delhi)

GOVERNMENT OF PUDUCHERRY		
S.No.	Name	Designation
1	Shri R. Chandra Mohan	Chief Secretary
2	Shri Raajiv Yaduvanshi	Secretary (Finance/Planning/Health)
3	Shri K. R. Meena	Secretary (Local Admn., Labour, Revenue)
4	Shri S.B. Deepak Kumar	Secretary (Housing)
5	Shri Uddipta Ray	Secretary (Power)
6	Shri G. Rajesh Chandra	Spl. Secretary (Schedule Caste Welfare)
7	Shri G. Theva Neethi Dhas	Spl. Secretary (S&T, Environment, WCD, SW)
8	Shri P. Mathew Samuel	Spl. Secretary (Fisheries)
9	Shri T. Karikalani	Commissioner (Transport)
10	Shri G. Malar Kannan	Commissioner (Labour)
11	Dr. S. Kanagsabai	Director (Planning)
12	Dr. R. Sathiya Seelan	Director (Agriculture)
13	Dr. Dilip K Baliga	Director (Health & Family Welfare)
14	Shri ASPs Ravi Prakash	Director (RD)
15	Shri A. Balasubramaniam	Director (LAD)
16	Shri A.S. Sivakumar	Director (Tourism)
17	Shri E. Vallavan	Director (Industry & Commerce)
18	Ms. A.S. Vijayalakshmi	Jt. Director (Planning)
19	Shri S. Manohar	CE (PWD)
20	Shri G. Durairaj	CTP (Town & Country Planning)

21	Shri K. Govindarajan	Budget Superintendent (Finance)
22	Shri K. Mathivanan	SE-1 (Electricity)
23	Shri V. Radhakrishnan	Hydrogeologist (Agriculture)
24	Shri P. Rajasekaran	Programmer (DIT)

ANNEXURE - II

Table-I

Approved Scheme of Financing for the Annual Plan 2011-12- UT of Puducherry

(Rs. Crore)

Item	2011-12
A. State Government	
1. State's Own Resources	1320.23
a. Balance from Current Revenues	1001.25
b. MCR (excluding deductions for repayment of loans)	-80.67
c. Plan Grants from GoI (12th/13th FC)	-
d. ARM	100.00
e. Reimbursement of CST Collection	-
f. Adjustment of Opening Balance	299.65
g. Recoveries	
2. State's Borrowings (i-ii)	1050.00
(i) Gross Borrowings (a to g)	1050.00
a. State Provident Fund (Net)	-
b. Small Savings	25.00
c. Gross Market Borrowings	600.00
d. Negotiated Loans (HUDCO) / NABARD	325.00
e. Bonds/Debentures	-
f. Loans portion of NCA	-
g. Loans for EAPs (Tsunami)	100.00
(ii) Repayments	-
3. CENTRAL ASSISTANCE (a to d)	379.77
a. Normal Central Assistance	140.00
b. ACA	-
c. Others (In Form:- IA)	139.77
d. ACA for Other UT specific Projects	100.00
Total A: State Government Resources (1+2+3)	2750.00
B. Public Sector Enterprises (PSEs)	-
C. Local Bodies	-
D. AGGREGATE PLAN RESOURCES (A+B+C)	2750.00

Table- IA**Scheme-wise Allocation of ACA / SCA Programmes**

		(Rs. Crore)
		2011-12
S.No.	Items	
1	Accelerated Irrigation Benefit Programme (AIBP)	30.00
2.	Roads and Bridges	10.21
3.	National Social Assistance Programme (NSAP)	6.82
4.	National E-Governance Action Plan (NEGAP)	1.45
5.	Jawaharlal Nehru National Urban Renewal Mission (JNNURM)	60.00
6.	Rashtriya Krishi Vikas Yojana (RKVY)	31.29
7.	Flood Management Programme at Yanam	-
Total		139.77

Table-II**Balance from Current Revenues (BCR) for the Annual Plan 2011-12**

(Rs. Crore)

S. No.	Items	2011-12
I.	NON PLAN REVENUE RECEIPTS (1 TO 7)	2987.00
1.	Share in Central Taxes	-
2.	State's Own Tax Revenue	2034.00
3.	Non Tax Revenue	130.00
4.	Non Plan Grants from Centre (4.1 to 4.4)	
4.1	Revenue Deficit Grant	493.00
4.2	Reimbursement of CST	180.00
4.3	Compensation of VAT	150.00
4.4	Modernisation of Police Force	-
5.	Opening Balance	-
II.	NON PLAN REVENUE EXPENDITURE (6 To 12)	1985.75
6.	Non Developmental Expenditure (6.1 to 6.5)	957.60
6.1	Interest Payments	420.68
6.2	Appropriation for reduction or avoidance of debt	12.00
6.3	Pension Payments	272.30
6.4	Salaries	115.46
6.5	Others	137.16
7.	Developmental Expenditure (7.1 to 7.2)	1028.15
7.1	Salaries	591.20
7.2	Others	436.95
8.	Pay and DA Revision (Not Included in 6.4 & 7.1)	-
9.	Implementation of 6th Central Pay Commission	-
10.	Additional Funds to be devolved to Local Bodies	-
11.	Implementation of 6th CPC to PSU	-
12.	Plan Transfers to Local Bodies & PSEs (Excl. CSS)	-
III.	BCR without ARM (I-II)	1001.25
IV.	ARM	100.00
V.	BCR with ARM (III + IV)	1101.25