

COMMUNITY DEVELOPMENT AND PANCHAYATS

Local Administration :

Local Administration Department is one of the major Department carrying out development activities in both urban and rural areas through five Municipalities and ten Commune Panchayats in the Union Territory of Puducherry. Municipalities are providing basic civic amenities in the District of Puducherry and Karaikal urban areas, Mahe and Yanam region. The Commune Panchayats in Puducherry and Karaikal region are providing basic civic amenities to all villages in the respective jurisdiction of each Commune Panchayat.

Rural Development :

The Directorate of Rural Development implements the Community Development Programme scheme through its six Block Development Offices.

The scheme envisages to uplift the standard of living among the rural people and to bring forth-general awareness in the modern technology in the field of Education etc. Apart from the above, the expenditure to be incurred on the following aspects is also met out under the scheme. The objective of the scheme is to encourage rural women and youths to organise themselves into groups/Mandals/Association to enable them to carry on socio-economic and Community Development activities such as running of Balwadis, Adult Education Centres, to get them involved in Poverty alleviation programmes and Self Employment Programmes to create and provide them infrastructure facilities to spend their leisure time in a purposeful manner including development of play field/children's park and to given them incentive awards for the best Women and Youth Associations.

Nutritious fruits and vegetables are cultivated in the gardens maintained by this department and supplied to the Mahalir Mandrams, which run Balwadis and to the Aganwadis at free of costs. This has helped much to increase the quality of foodstuff and its protein content being provided to the poor children in Balwadis and Aganwadis.

DRDA

The ultimate object of this RD programmes are to bring the BPL above the poverty line. This responsibility has been broadly classified in to two heads namely, (i) creation of employment opportunities in rural areas and (ii) providing opportunities for income

generating activities The next responsibility is provision of basic necessity of human survival. All these has been achieved by implementing the schemes viz., Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA), National Rural Livelihood Mission (NRLM) & Swachh Bharat Mission- Gramin.

Strategies of MGNREGA-

- Diversifying the works into provision of durable assets by undertaking construction of Goat shelter, Construction of fish drying yards, Forming Gravel roads, Cement Concrete Roads and tree plantation in addition to the desilting of Channels/Tanks for improving the water table so as to reduce the sea water intrusion.
- Improving the quality of works by better bottom up planning and convergence with other CSS programme.
- Strengthening the field level staff with better electronic infrastructure availing benefits under ICT component of MGNREGA.

Strategies of NRLM

- To strengthen the SHG network to universalize the reach to all the BPL families.
- To form SHG federations and strengthen their livelihood avenues.
- To focus on skill up-gradation of Self Help Group (SHG) members to shift their base from low productive primary sectors activities to service/tertiary sector activities. To strengthen the capacity of the poor to absorb credit for better income generating activities.
- Capacity Building of SHG federations to facilitate marketing linkages to access national and global markets.
- Co-ordinating with industries and their associations to integrate SHG micro enterprises into larger macro economic environment.
- Co-operation with civil society groups to synergies the efforts for better results.

Strategies of SBM-G

- To create Nirmal Gram Puraskar (NGP) achieving villages/PRIIs.
- To achieve behavioral changes by awareness programmes.
- To achieve open defecation free rural areas by covering all BPL rural households with toilets facilities.
- To continue and sustain efforts to maintain the sanitation levels by 2019.
- To have tie up with civil society groups for producing better results.
- To integrate and dovetail central funds with successful state rural sanitation

OUTLAY AT A GLANCE

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

No. of Schemes : 13
(Plan : 8 + CSS : 5)

Department : 1. LOCAL ADMINISTRATION
2. RURAL DEVELOPMENT
3. DRDA

(₹ in lakh)

Annual Plan 2014-15 Actual Expenditure	:	3918.71
Annual Plan 2015-16 Approved Outlay	:	6286.16
Annual Plan 2015-16 Revised Outlay	:	4666.09
Annual Plan 2016-17 Proposed Outlay	:	8713.45

(₹ in lakh)

Sl. No.	Name of the Scheme	Annual Plan 2014-15	Annual Plan 2015-16		Annual Plan 2016-17	
		Actual Expdr.	Approved Outlay	Revised Outlay	Proposed Outlay	Of which Capital Content
(1)	(2)	(3)	(4)	(5)	(6)	(7)

LOCAL ADMINISTRATION

1	MLA's Local Area Development Scheme	733.55	2364.10	90.88	2300.00	--
2	Grants-in-aid to Commune Panchayats for provision of basic civic amenities infrastructure facilities and other rural development activities (Tied Funds)	523.86	0.04	0.04	250.00	--
3	Grants-in-aid to Village Panchayats for provision of basic civic amenities infrastructure facilities and other rural development activities (Tied Funds)	--	0.04	0.04	392.00	--

(₹ in lakh)						
Sl. No.	Name of the Scheme	Annual Plan 2014-15	Annual Plan 2015-16		Annual Plan 2016-17	
		Actual Expdr.	Approved Outlay	Revised Outlay	Proposed Outlay	Of which Capital Content
(1)	(2)	(3)	(4)	(5)	(6)	(7)
4	Grant-in-aid to Village Panchayats for development of Villages under Perunthailaivar Kamaraj Renaissance Scheme	--	0.04	0.06	392.00	--
5	Grants-in aid to Commune Panchayats & Village Panchayats to supplement the revenue of Commune Panchayats and Village Panchayats (Untied Funds)	60.00	110.00	110.00	200.00	--
6	Training and Visit	--	1.00	0.02	1.00	--
	Negotiated Loan	1034.67	154.00	154.00	--	--
	Negotiated Loan (State Share)	--	30.00	1.00	--	--
	Sub-Total	2352.08	2659.22	356.04	3535.00	--
	RURAL DEVELOPMENT					
7	Community Development Programme	388.37	500.00	450.00	550.00	--
	DRDA					
8	Providing State Share to CSS programme Implemented by DRDA	80.49	10.00	40.00	50.00	--
	Total (Plan)	2820.94	3169.22	846.04	4135.00	--

(₹ in lakh)

Sl. No.	Name of the Scheme	Annual Plan 2014-15	Annual Plan 2015-16		Annual Plan 2016-17	
		Actual Expdr.	Approved Outlay	Revised Outlay	Proposed Outlay	Of which Capital Content
(1)	(2)	(3)	(4)	(5)	(6)	(7)
LOCAL ADMINISTRATION						
9	Rajiv Gandhi Panchayat Sashaktikaran Yojana	--	200.00	--	--	--
10	ICT infrastructure of Rural Local Bodies	--	--	5.52	--	--
	Sub-total	--	200.00	5.52	--	--
DRDA						
11	Mahatma Gandhi National Rural Employment Guarantee Act	969.28	900.00	1642.57	2000.00	
12	National Rural Livelihood Mission - NRLM	37.02	650.00	650.00	700.00	
13	Swachh Bharat Mission- Gramin/ Nirmal Bharat Abhiyan	91.47	1366.94	1521.96	1878.45	
	Sub-total	1097.77	2916.94	3814.53	4578.45	
	Total (CSS)	1097.77	3116.94	3819.69	4578.45	
Total (Plan + CSS)		3918.71	6286.16	4666.09	8713.45	--

Scheme No. 1

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS
 Implementing Department : LOCAL ADMINISTRATION

1. **Name of the Scheme** : MLA's Local Area Development scheme

2. **Objective of the Scheme** :

The aim is to release fund at the rate of Rs.125.00 lakhs per constituency to Members of Legislative Assembly who select an area from his/her Constituency for exercising the choice of works and to implement the works by Local Administration.

3. **Actual Physical Achievements made in the Annual Plan 2014-15 :**

Various civil works viz. Construction of Community Halls, Toilet blocks, Anganwadi building and laying of cement concrete road were completed for Rs.787.09 lakhs.

4. **Physical Achievements for the Annual Plan 2015-16:**

Various civil works viz. Construction of Community Halls, Toilet blocks, Anganwadi building and laying of cement concrete roads were carried out for an amount of Rs.90.88 lakhs.

5. **Proposed Physical Targets for the Annual Plan 2016-17 :**

An amount of Rs.2300.00 lakhs has been proposed for the year 2016-17 to carry out the development works in 13 Assembly Constituencies @ Rs.100.00 lakhs each.

6. **Remarks** : Continuing Scheme

Scheme No. 2

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS
 Implementing Department : LOCAL ADMINISTRATION

1. **Name of the Scheme** : Grants-in-aid to Commune Panchayats for provision of basic civic amenities, Infrastructure facilities and other rural development activities (Tied funds)

2. **Objective of the Scheme** :

The aim is to release fund to the Commune Panchayats to carry out the development works viz. Drinking water supply, Solid Waste Management, Construction of Community Halls, Toilet blocks, Cremation sheds, Village Panchayat office building and laying of internal roads in the rural areas as a whole in the forms of "Tied funds".

3. Actual Physical Achievements made in the Annual Plan 2014-15 :

Sanitation and garbage cleaning works, basic civic amenities infrastructure facilities and other rural development Activities were carried out for an amount of Rs.302.97 lakhs in all Commune Panchayats.

4. Physical Achievements for the Annual Plan 2015-16: --

5. Proposed Physical Targets for the Annual Plan 2016-17 :

To improve and develop heavy rain affected Commune Panchayat roads and drains.

6. Remarks : Continuing Scheme

Scheme No. 3

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

Implementing LOCAL
Department : ADMINISTRATION

1. Name of the Scheme : Grants-in-aid to Village Panchayats for provision of Basic Civic amenities, Infrastructure facilities and other rural development activities (Tied Funds).

2. Objective of the Scheme :

The fund is provided for basic civic amenities in the villages through the elected body (i.e.) Elected Representatives of Village Panchayats in the form of " Village Panchayat Tied funds" for the development of basic civic amenities viz. water supply, sanitation, civil works etc., since the major source of revenue like house tax, water tax etc, are to be levied by Village Panchayats out of the overall budget provision allocated under the sector.

3. Actual Physical Achievements made in the Annual Plan 2014-15 : --

4. Physical Achievements for the Annual Plan 2015-16: --

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Rs.392.00 lakhs allocated for 98 village Panchayats in Puducherry and Karaikal Region.

6. Remarks : Continuing scheme

Scheme No. 4

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

Implementing LOCAL
Department : ADMINISTRATION

1. Name of the Scheme : Grants-in-aid to Village Panchayats for development of villages under Punthalaivar Kamaraj Village Renaissance Scheme.

2. Objective of the Scheme :

The fund is provided for carry out the development works viz. Water supply, Sanitation, laying of roads, civil works, etc. under this scheme as envisaged in para "Village Panchayat Tied Funds.

3. Actual Physical Achievements made in the Annual Plan 2014-15 : --

4. Physical Achievements for the Annual Plan 2015-16: --

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Rs.392.00 lakhs allocated for improving and developing heavy rain affected Village Panchayat roads and drains.

6. Remarks : Continuing scheme

Scheme No. 5

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

Implementing LOCAL
Department : ADMINISTRATION

1. Name of the Scheme : Grant-in-aid to Commune Panchayats & Village Panchayats to supplement the revenue (Untied Funds)

2. Objective of the Scheme :

The "Untied fund" is released to the Commune Panchayats for maintenance of office, to provide infrastructural facilities to the office, payment of salaries and wages to the staff working in the Panchayats.

3. Actual Physical Achievements made in the Annual Plan 2014-15 :

An amount of Rs.60.00 lakhs was released to the Commune Panchayats of Karaikal region to meet out the expenditure towards payment of salary to the Commune Panchayat employees.

4. Physical Achievements for the Annual Plan 2015-16:

An amount of Rs.110.00 Lakhs was released as untied fund to Commune Panchayats in Karaikal region (Rs.70.00 lakhs to Nedungadu Commune Panchayat, Rs.20 lakhs to Thirunallar CP, 10 lakhs to Neravy CP and Rs. 10 lakhs to Kottucherry CP).

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Proposed to release Untied Funds to 10 Commune Panchayats for the financial year 2016-17 to meet the expenditure towards payment of Commune Panchayats employees approximately for 200 employees for an amount of Rs. 200.00 lakhs.

6. Remarks : Continuing Scheme

Scheme No. 6

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS
 Implementing Department : LOCAL ADMINISTRATION

1. Name of the Scheme : Training and Visits

2. Objective of the Scheme :

The fund is allocated for imparting training to the elected members of the Municipal Council, Village panchayat as well as the staff members of the local bodies and Departmental staff to serve the public with an updated knowledge and to have better approach regarding upto date affairs of the civic administration. In addition, training will be imparted to water and sanitation committees, grass root level voluntary organizations as per the recommendations adopted in the Basic Minimum Services.

3. Actual Physical Achievements made in the Annual Plan 2014-15 : --

4. Physical Achievements for the Annual Plan 2015-16: --

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Training will be imparted to the employees of Commune and Village Panchayats.

6. Remarks : Continuing Scheme

Scheme No. 7

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS
 Implementing Department : RURAL DEVELOPMENT

1. Name of the Scheme : Community Development Programme

2. Objective of the Scheme :

To uplift the standard of living among the rural people and to bring forth general awareness in the modern technology in the field of Education, etc. With the above objective the expenditure on the following aspects is met out under the scheme.

- With a view to encourage active participation of rural women and youth in social life/Community Development in a collective manner, multipurpose Community Halls are constructed at village level. It enables the rural people to perform their family/social functions. In order to provide them facility to assemble and to discuss their day-to-day problems in a common place and to spend their leisure time in a purposeful way, Recreation Centres are constructed in selected villages. Play fields are also developed for the use of rural children in selective places.
- Setting up of Rural Development Centres

3. Actual Physical Achievements made in the Annual Plan 2014-15 :

Maintenance of Rural Development Centres, carrying on spill over work of 2 Community Halls/Recreation centre and operation of 142 existing posts, etc.

4. Physical Achievements for the Annual Plan 2015-16:

Maintenance of Rural Development Centres, carrying on spill over work of 2 Community Halls/Recreation centres.

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Construction/Completion of 3 spill over work on Community Hall/Recreation Centre/Play Field. Evaluation studies will be conducted for better implementation of CSS programmes. To reduce delay in payments in CSS programmes such as MGNREGA, NRLM, SBM, and separate technical wing will be created at the Block levels with state of the art technology, computer, printers and provision for speedy data transmission. Necessary software, hardware required will be created. Expenditure required for creation and maintenance for the office of OMBUDSMAN under MGNREGA will be strengthened. The focus will be on credible and sustained studies and evaluations of CSS programmes, speeding up of IT applications for real time monitoring, deployment of professional human resources to create enduring outcomes. Better social audit and grievance redresses. Baseline surveys will be conducted to estimate poverty, sanitation, and housing. IEC activities under Puducherry State Rural Livelihoods Mission will be undertaken.

6. Remarks : Continuing Scheme

Scheme No. 8Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATSImplementing
Department : DRDA

1. **Name of the Scheme** : Providing State Share to CSS programme Implemented by DRDA

2. **Objective of the Scheme** :

The ultimate object of this RD programme is to bring the BPL above the poverty line. This responsibility has been broadly classified into two heads namely, (i) creation of employment opportunities in rural areas (ii) providing opportunities for income generating activities (iii) provision of basic necessity for human survival. All these have been achieved by implementing the CSS schemes viz., MGNREGA, NRLM, SBM(G) and DRDA Admin.

3. **Actual Physical Achievements made in the Annual Plan 2014-15 :**

➤ State Share provided to CSS programme.

4. **Physical Achievements for the Annual Plan 2015-16:**

➤ State Share provided to CSS programme

5. **Proposed Physical Targets for the Annual Plan 2016-17 :**

➤ State Share will be provided to CSS programme

6. **Remarks** : Continuing Scheme

Scheme No. 9Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATSImplementing LOCAL
Department : ADMINISTRATION

1. **Name of the Scheme** : Rajiv Gandhi Panchayat Shasaktikaran Yojana (CSS)

2. **Objective of the Scheme** :

To strengthen the Panchayati Raj system and address critical gaps that constrain them.

3. **Actual Physical Achievements made in the Annual Plan 2014-15 :**

Due to litigation, the civic election was not conducted

4. Physical Achievements for the Annual Plan 2015-16:

Due to litigation, the civic election was not conducted

5. Proposed Physical Targets for the Annual Plan 2016-17 :

This Union Territory is not fulfilling the eligibility criteria. The grant was sought in relaxation of the eligibility criteria.

6. Remarks : Continuing Scheme

Scheme No. 10

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS Implementing LOCAL
Department : ADMINISTRATION

1. Name of the Scheme : ICT infrastructure in Rural Local Bodies (CSS)

2. Objective of the Scheme :
Provision of basic civic amenities and ICT Infra structure facilities..

3. Actual Physical Achievements made in the Annual Plan 2014-15 : --

4. Physical Achievements for the Annual Plan 2015-16: --

5. Proposed Physical Targets for the Annual Plan 2016-17 :

Only previous year balance amount to be provided.

6. Remarks : Continuing Scheme

Scheme No. 11

Sector : COMMUNITY DEVELOPMENT AND PANCHAYATS Implementing DRDA
Department :

1. Name of the Scheme : Mahatma Gandhi National Rural Employment Guarantee Act (CSS)

2. Objective of the Scheme :
The Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) aims at enhancing the livelihood security of the households in rural areas of the country by providing at least one hundred days of guaranteed wage employment in every financial year to every household whose adult members volunteer to do unskilled manual work. The objective of the Act is to create durable assets and strengthen the livelihood resource base of the rural poor. The choice of works suggested in the Act addresses causes of chronic poverty like drought, deforestation and soil erosion, so that the process of employment generation is maintained on a sustainable basis.

3. Actual Physical Achievements made in the Annual Plan 2014-15

- 3.78 lakh mandays generated

4. Physical Achievements for the Annual Plan 2015-16

- 5.620 lakh mandays generated

5. Proposed Physical Targets for the Annual Plan 2016-17 :

- 8 lakh mandays will be generated and material components works will be taken.

6. Remarks : Continuing Scheme

Pattern of Funding:

Central Fund:

- i) The entire cost of wages of unskilled manual works.
- ii) 75% of the cost of materials of wages of skilled and semi skilled workers.
- iii) Administrative expenses may be determined by the Central Government which will include inter-alia, the salary and allowances of the Programme Officer and his supporting staff and work site facilities
- iv) Expenses of National Employment Guarantee Council

State Fund:

- i) 25% of the materials of wages of skilled and semi skilled workers
- ii) Administrative expense o the State Employment Guarantee Council
- iii) Unemployment allowance payable in case the State Govt. cannot provide wage employment on time.

Scheme No. 12

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

Implementing DRDA
Department :

- 1. Name of the Scheme** : National Rural Livelihood Mission - NRLM (CSS)
- 2. Objective of the Scheme** :

The objective of SGSY scheme is to bring the assisted poor families (Swarozgaris) above the poverty line by providing them income – generating assets through a mix of Bank Credit and Governmental Subsidy.

3. Actual Physical Achievements made in the Annual Plan 2014-15

- 3 nos. of Panchayat level federation and 10 nos. of Habitation level federation were formed.

4. Physical Achievements for the Annual Plan 2015-16

- 102 new Self Help Groups (SHG) formed.
- 36 Habitation Level Federation (HLF) formed
- 10 Panchayat Level Federation (PLF) formed
- Revolving Fund (RF) given to 200 SHG.

5. Proposed Physical Targets for the Annual Plan 2016-17 :

- 100 Habitation Level Federation (HLF) will be formed
- 40 Panchayat Level Federation (PLF) will be formed
- 300 new Self Help Groups (SHG) will be formed.
- Revolving Fund (RF) will be given to 200 SHG.
- Interest subsidy will be given to 300 groups.

6. **Remarks** : Continuing Scheme

Pattern of Funding:

For groups of Swarozgaris, the subsidy is 50% of the cost of the scheme subject to a ceiling of ₹1.25 lakh. There is no monetary limit on subsidy for Irrigation Projects subsidy is back ended.

Scheme No. 13

Sector : COMMUNITY DEVELOPMENT
AND PANCHAYATS

Implementing DRDA
Department :

1. **Name of the Scheme** : Swachh Bharat Mission-Gramin / Nirmal Bharat Abhiyan (CSS)
2. **Objective of the Scheme** :

The objective of the scheme is to

- Bring about an improvement in the general quality of life in the rural areas, by promoting cleanliness, hygiene and eliminating open defecation.
- Accelerate sanitation coverage in rural areas.
- Motivate Communities and Panchayati Raj Institutions to adopt sustainable sanitation practices and facilities through awareness creation and health education.
- Encourage cost effective and appropriate technologies for ecologically safe and sustainable sanitation.
- Develop wherever required, Community managed sanitation systems focusing on scientific Solid & Liquid Waste Management systems for overall cleanliness in the rural areas.

3. Actual Physical Achievements made in the Annual Plan 2014-15

- 18 nos. of individual toilets were constructed.

4. Physical Achievements for the Annual Plan 2015-16

- 1350 nos. of toilets were constructed.

5. Proposed Physical Targets for the Annual Plan 2016-17

- 10,000 Individual Household Latrines (IHHL) will be constructed and 20 Solid and Liquid Waste Management projects will be established. IEC activities will be undertaken.

6. Remarks : Continuing Scheme